

**THE STATES OF DELIBERATION**  
**of the**  
**ISLAND OF GUERNSEY**

15<sup>th</sup> July, 2026

**Proposition No. P. 2026/49**

**Policy & Resources Committee**

**Tax Reform 2026**

**AMENDMENT**

Proposed by: Deputy G Collins

Seconded by: Deputy H Camp

To delete all propositions and to substitute therefor:

- “1. To agree to establish, by no later than September 2026, and in accordance with Rule 53 of the Rules of Procedure of the States of Deliberation and their Committees, a States' Investigation & Advisory Committee to be known as the Appropriations Committee whose mandate shall be to;
  - a. identify core services provided by the States of Guernsey across all committees and service areas which of those services; must be delivered by the States of Guernsey, would be better suited to being commissioned by others, should be paid for by users and should cease;
  - b. consider new methods of taxation and contributions systems of the States to ensure a steady and stable financial future or to propose suitable reform to existing methods; and
  - c. investigate all other public sector expenditure for sustainable savings, efficiencies, optimisation, harmonisation or other, as the case may be.
2. To direct all Committees of the States to make available the resources necessary for the Appropriations Committee to fulfil its mandate.
3. To direct the Policy & Resources Committee to release funding up to £100,000 from the budget reserve, should it be deemed necessary by the Appropriations Committee.

4. To direct the Appropriations Committee to report back to the States with its findings and recommendations as soon as possible but no later than December 2028.
  
5. The Committee's membership shall be:
  - a. President, who shall be referred to as Chair, elected by the States, who must have completed a minimum of one complete political term, and is not a member of the Policy & Resources Committee or the Committee *for* Employment and Social Security;
  - b. Four members elected by the States, who are not Members of the Policy & Resources Committee or the Committee *for* Employment and Social Security; and
  - c. One member appointed by the Policy & Resources Committee, who is a member of the Policy & Resources Committee but not its President; and
  - d. One member appointed by the Committee *for* Employment & Social Security, who is a member of the Committee *for* Employment & Social Security but not its President.”.

#### **Rule 4(1) Information**

- a) The proposition contributes to the States’ objectives and policy plans by ensuring the States of Guernsey applies appropriate restraint for government expenditure.
  
- b) In preparing this proposition consultation no consultation has taken place on the basis this is a whole States matter.
  
- c) The proposition has been submitted to His Majesty’s Procureur for advice on any legal or constitutional implications.
  
- d) The financial implication of carrying out this amendment would be up to £100,000 from general reserve.
  
- e) Drafting advice has been sought from the States’ Greffier.

## Explanatory Note

1. The effect of this amendment would be to establish an investigation and advisory committee to review the States' public expenditure and sustainable fiscal policies.
2. The Island is at a critical juncture, with a cited funding gap to sustain known commitments, let alone meet future ambitions. Against a backdrop of weak economic performance and a Government citing the need for ever-increasing expenditure, it is incumbent upon the States to complete the third strand of this work by undertaking a comprehensive review of what government delivers, how it delivers it and why. This review should assess the necessity of the services provided, their associated costs, and develop a whole-of-government view of how public funds can be deployed most effectively to deliver value for money for service users and for the Government more generally in a manner that is fiscally sustainable and recognises the long-term challenges identified, including demographic change, productivity and the changing dependency ratio.
3. Critically, the review should identify measures that are demonstrably achievable and deliverable, supported by robust quantitative analysis and implementation planning, rather than relying on aspirational savings or efficiencies that cannot be evidenced with confidence.